# CAIRNGORMSNATIONALPARKAUTHORITY

Title: REPORTONCALLED -INPLANNING APPLICATION

Preparedby: ANDREW TAIT, PLANNING OFFICER (DEVELOPMENTCONTROL)

DEVELOPMENTPROPOSED: CHANGE OF USE OF OPEN LAND TO PART OF DWELLING CURTILAGE, CREAG BEAG, K INCHURDY ROAD, BOATOFGARTEN

**REFERENCE:** 

05/224/CP

APPLICANT: MRRNGRAHAM -CAMPBELL

DATECALLED -IN:

20MAY2005



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#### Fig.1 -LocationPlan

## SITEDESCRIPTIONANDPROPOSAL

1. The site lies on the west side of Kinchurdy Road in Boat of Garten approximately mid way along that road. The road generally has residential development on both sides with detached houses in considerable grounds. On the western side of the road there is a gap in the frontage of residential curtilages and this is effectively the application site. This gap includes a footpath, which provides access to woodland and a link with the sports pitch and future community hall site off Deishar Road, there is also a public bench. The footpath also provides access to a range of wood land walks. Thegapalsoappears to provide limited parking. The northern half of this gap site contains thefootpathandareathatcouldbeusedforparking. Thesouthernhalf (approx9metresinwidth)containsalargescotspineandbirchtrees. Thisistheare athattheapplicantwouldliketotakeintothegardenof his property known as Creag Beag. It should be noted that the SpeysideWayrunsalongKinchurdyRoad.



Fig2.Treedareabehindfootpathtobeincludedingardencartilage

2. CreagBeagisbasical lyadetachedbungalowsetbackandabovethe roadfrontage. The boundary of the garden with the area proposed to betaken in isformed by a postand wirefence. The planistoen close a strip of land 9 metres in width to include the scots pine and birch trees. The applicant has confirmed that the intention is in part to provide protection for the scots pine tree as henotes that builders have been using the area for the storage of building materials and mixing of

cement.However,inadditiontheapplica ntpointsoutthathemaywant toextend/re -buildthehouseasapermanentdwelling.

## DEVELOPMENTPLANCONTEXT

- 3. Policy L4 Landscape Character , states that the Council will have regard to the desirability of maintaining and enhancing present landscape char acter in the consideration of development proposals. Policy G2 Design for Sustainability lists a number of criteria on whichproposeddevelopmentswillbeassessed. These includes ervice provision (water and sewerage, drainage, roads, schools electricity) accessibility by public transport, cycling, walking and car; energy efficiency in terms of location, layout and design (including the utilisation of renewable energy sources).
- 4. In the **BadenochandStrathspeyLocalPlan** the gapsite is allocated as a menit ywood and. **Policy5.10.1** 'LandscapeCorridor' of the Plan recognises the wood ed knolls between Deishar Road and Kinchurdy Road as a major landscape feature that will be safe guarded from development. This corridor is recognised as important in terms of recreation, a menity and as a wild life habitat. The Council will seek agreement with the landowner, together with assistance from the District Council and appropriate community groups, to secure management of native wood lands, commercial forestry, and foot paths. The whole Kinchurdy Road front age on the westernside, apart from this site is allocated by the Badenoch and StrathspeyLocal Planas infill, where new housing proposal scan be acceptable subject to a detailed range of criteria.

## CONSULTATIONS

5. **Boat of Garten Community Council** object to the application commentthatintheLocalPlanthegroundreferredtoisdesignatedas amenity ground. The Council does not wish to lose any amenity groundinthevillage. Also the ground is sited at the start of oneofthe woodland walks which has been used by members of the community for many years as well as by an increasing number of visitors to the village. The ground is also often used as a carpark by those choosing thisrouteintothewoodlandarea. This sitealsohelpstokeepthefairly narrow road clear by providing parking off the soft verge. The CommunityCouncilnotethattheParkAuthorityregardsthisapplication as an issue of "general significance" in planning terms and hope that theapplication isrefusedforthereasonsstated.

## REPRESENTATIONS

6. Four letters of representation have been received, two objections and two letters from the applicant summarised below (letters attached at endofreport)).

#### GHDeakinKilrevin,KinchurdyRoad

sitedes ignatedcarparkinLocalPlan sitebelowacliffthatisawell -knownlocalbeautyspot sitehasneverbeengardened reasonforapplicationunclear

#### MrARGunn,Kaim,KinchurdyRoad

couldfacilitatefuturedevelopmentatthesiteincludingasecondhous siteshowninthelocalplanasamenitywoodland inanearlierplansiteshownaspossiblecarpark anyfuturedevelopmentcoulddetractfromvisualamenityofthispartof the Speyside Way and be contrary to discouraging unsympathetic development.

#### Applicant

othersiteshavebeendevelopedontheroad, this is a minorchange enoughroom for footpath access would remain site used by builders formixing cement car park area would not be affected and there are other areas in the village for parking. wish to rebuild the house infuture.

## APPRAISAL

- 7. The main issues to consider for this application are the acceptability of the proposal in policy terms and more detailed issues with regard to the effect of the proposal upon the general amenity of the site.
- 8. The clear starting point here is that the strip of land at the side of the applicant shouse, which is the subject of this application, is allocated as amenity wood land by the Badenoch and Strathspey Local Plan. As noted in the development plan section the plan recognises that because of its amenity value the area should be safeguarded from development.
- 9. While the proposal is not development in the sense of buildings being proposed, the enclosure of this piece of land effectively changes its use from open ame nity wood land to part of a private garden curtilage (this constitutes development in planning terms). The proposal takes in a 9 metre wide section of the gap site but still allows access via a foot path into the wider wood land. In addition as mall flatse ction of the land that would appear able to accommodate two parked vehicles would not be included in the land to be taken in. The area to be enclosed includes a

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numberoftreesincludingbirchandalargescotspinefrontingontothe road. The applicant points out that builders have used the site for parking of vehicles, storing of materials and cement mixing. In the applicant's view the enclosure of the land would help protect the trees and particularly the largescotspine from such activities.

- 10. CreagBegiscurrentlyasecondhomeandtheapplicantdoesnotwish tohidethefactthatthathemaywishtore -buildthehouseinthefuture when it would become his permanent home. These justifications are recognised. However, it is unlikely that the small larea that has been usedbybuildersoncewouldbelikelytobeusedforthispurposeana regularbasisandthegroundsofthehouseareconsiderableandrelate well in terms of the relationship between the house and the plot boundaries. This relationshi pissimilar to other properties in the area. There is already some room on either side of the house for future extensions and it is my view that the curtilage does not necessarily have to be extended to accommodate any future building proposals. Given t his, it is my view that the proposal does not provide a strong justification or need for the development when the area is designated by the Local Plan as amenity woodland and supported by the CommunityCounciltobeprotectedassuch.
- 11. Intermsofdetailt heapplicationproposesasmallpostandwirefence to enclose the treed area so it would not be hidden from view from neighboursorpassingwalkers. However, onemustrecognise that this could alter the character of the area as the strip of land would effectively become garden and benefit from certain permitted development rights such as the erection of certain outbuildings without the need for planning permission. If the Committee wished to approve the application it would be possible to include conditi ons removing permitted development rights for such buildings. However, lamof the view that because the proposalis basically contrary to the development plan, this approach should not be considered.
- 12. While accepting that this may appear to be a relative ly minor application in its own right I would argue that this proposal would set a local precedent and perhaps encourage further applications of this nature to the further detriment of amenity woodland in the area. In addition, from the Local Planmapsan dmapsoftheareagenerallythe frontage that is the subject of this application is a key section of land alongKinchurdvRoadwhichformsabreakinacontinuousfrontageof residential development. The applicant points out that there has been much recent housing development along this side of the road. However, the key difference is that the whole of the western side of Kinchurdy Road is allocated by the Local Plan for infill development, with the sole exception of this gap site. The site is also a key point where public access is available to woodland to the west and north. While I recognise that the application does not restrict access to the woodland, and beyond, it does effectively reduce the setting and emphasis of this access. The route also prov ides access from

KinchurdyRoadthroughtoDeisharRoad,thesportspitchandthesite for the Community Centre, which the Planning Committee granted approval for earlier this year. I also note that this access route is included in a walks leaflet produce dby the local community and these walks link in well with the Speyside Way which runs along Kinchurdy Road.

13. In my view, the proposal does not provide sufficient justification for departing from the local plan policy which seeks to safeguard amenity woodland from development, the proposal may also set an undesirable precedent and consequently, my recommendation is one of refusal.

## IMPLICATIONSFORTHEAIMSOFTHENATIONALPARK

#### ConserveandEnhancetheNaturalandCulturalHeritageoftheArea

14. Partofth ereasonfortheapplicationistoprotectalargepinetreefrom builder's activities. However, it would appear that this was a one off case that would not of itself justify taking in a piece of land that is important in visual terms and forms a break in development along the west side of the Kinchurdy Road. The proposal may result in a precedent encouraging further applications of this type to the detriment of amenity wood land.

#### PromoteSustainableUseofNaturalResources

15. Proposalnotdirectlyreleva nttothisaim.

#### PromoteUnderstandingandEnjoymentoftheArea

16. Thesmallpieceoflandisakeybreakinresidentialdevelopmentalong KinchurdyRoadandisthereforeimportantbothintermsofaccessand the setting of that access but also in terms of the enjoyment of the smalltreedareabylocalsandvisitorsalike, access to which would be lost as a result of this proposal. The site also provides a connection between the Speyside Wayand the widerfoot pathnetwork around the village.

#### PromoteSustai nableEconomicandSocialDevelopmentoftheArea

17. The proposal would do little to promote the social and economic development of the area, but conversely would bar access to a small treed area, which is adjacent to a walk/access route promoted by the community for both local people and visitors.

## RECOMMENDATION

- 18. That Members of the Committee support a recommendation to: **REFUSE**FullPlanningPermissionforthechangeofuseofopenland to part of dwelling curtilage at Creag Beg, Kinchurdy Road, Boat of Gartenforthefollowingreason/s
- 1. The proposal would be detrimental and result in the fragmentation of the limited open space and landscape character at a key access site alongthewestsideofKinchurdyRoadtoawiderareaofwoodlandthat forms an impor tant strategic link between the southern and western parts of the village. The proposal would be contrary to the Badenoch andStrathspeyLocalPlanPolicy5.10.1, which seeks to safeguard the site from development and to the collective aims of the Cairngor NationalPark.

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2. The proposal would set a precedent for further developments of this type which cumulatively would have a negative impact upon the wider characterandamenity of the Cairngorms National Park.

## AndrewTait

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planning@cairngorms.co.uk